

INTRODUCTION TO THE DOCUMENT:

- In addition to studying options for access to universal health care, the budget proviso directs the work group to include suggestions for implementation. The project team put together a draft example of the activities that could demonstrate some pathways to universal access to coverage
- The draft example includes steps to develop the details of how a program will be funded and structured, and other considerations that will impact the health coverage and care for Washingtonians.
- **This is a process example, NOT a recommendation for a specific coverage proposal.**
- Recognizing that there are a lot of details to work out:
 - The draft example shows a 4-year process starting in January 2021.
 - The actual work may take more or less time, but this example gives a view of the work involved and a suggested process for conducting that work.
 - A dedicated group – the Universal Health Care Commission (UHCC) – could be legislatively established to spearhead the work. A UHCC could include:
 - Action-oriented, focused group of state leaders
 - Targeted work groups to define specific areas
 - Stakeholder input at multiple points in the process
 - Similar to 1993 Health Care Commission, requires staffing and resources

THE DOCUMENT INCLUDES 3 VIEWS OF THE SAME CONCEPT

View #1	<u>Timeline</u> showing the work to be done by the Legislature, Governor, state agencies and a possible Universal Health Care Commission
View #2	<u>Work Stream</u> view that shows the 3 main areas
View #3	<u>Detailed Steps</u> with notes on the lead actors and anticipated timing

Reform work is intended to enact change in the following areas identified by the UHC Work Group:

- A. Goal (establish universal coverage goal)
- B. Maintain and Expand Coverage (maintain coverage gains and reduce uninsurance)
- C. Implementation and Administration (establish and run program/s)
- D. Coverage (define structure)
- E. Financing and Cost Savings (define)
- F. Program Standards (define standards for quality, access, equity, etc.)
- G. Transition (establish and implement transition plan)

View #1 - Timeline

★ Denotes key accomplishments (the passage or signing of a piece of legislation and coverage start dates)

Responsible Parties (primary)		2021												2022				
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May
		1 15	1 15	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16	1 16
Legislature	Adopt legislation that sets a 5 year universal coverage goal				★													
	Adopt legislation that authorizes Phase I coverage plan															★		
	Prepare for legislation on Phase II																	
	Adopt legislation implementing Phase II changes																	
Governor	Set 5 year universal coverage goal					★												
	Initiate Universal Health Care Commission (UHCC)							★										
State Agencies	Implement Phase I coverage changes																	
	Coverage available under Phase I																	
	Prepare WA statute, regulatory change, federal waivers																	
	Implement Phase II																	
	Coverage available under Phase II																	
Universal Health Care Commission and work groups	Establish UHCC as stand-alone entity with staff/resources																	
	UHCC staff supports Commission and work groups																	
	Oversee and support work groups																	
	Action plan for covering the uninsured work group																	
	Synthesize WG work, present to legislature (Phase I)																	
	Cost containment strategies work group (Phase IIa)																	
	Coverage structure work group (Phase IIa)																	
	Administration and operations work group (Phase IIa)																	
	Synthesize WG work, present to legislature (Phase IIa)																	
	Financing strategies, cost modeling work group (Phase IIb)																	
	Quality goals and reporting process work group (Phase IIb)																	
	Transition planning work group (Phase IIb)																	
	Waivers, law and regulatory change work group (Phase IIb)																	
	Synthesize WG work, present to legislature (Phase IIb)																	
	Phase II report finalized, delivered to legislature																	

★ Denotes key accomplishments (the passage or signing of a piece of legislation and coverage start dates)

Responsible Parties (primary)		2022								2023								
		Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct
		1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
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	Phase II report finalized, delivered to legislature																	

★ Denotes key accomplishments (the passage or signing of a piece of legislation and coverage start dates)

		2023		2024												2025	
		Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	
Responsible Parties (primary)		1	16	1	16	1	16	1	16	1	16	1	16	1	16	1	16
Legislature	Adopt legislation that sets a 5 year universal coverage goal																
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View #2 – Work Streams

WORK STREAM 1. Protect Coverage and Reduce Uninsurance		Lead(s)
Pass legislation that: <ul style="list-style-type: none"> • sets 5-year goal for universal coverage • establishes a structure for a 5-year plan • establishes Universal Health Care Commission and defines a process 		Legislature, Governor
Initiate UHCC to support and oversee development of recommendations		UHCC
Develop Phase I action plan for coverage of uninsured		UHCC Phase I work group
Conduct stakeholder engagement		UHCC, state agencies
Finalize Phase I Recommendations to legislature for coverage of uninsured		UHCC
Pass legislation adopting Phase I coverage changes for uninsured		Legislature, Governor
Implement Phase I changes		State agencies
Enroll eligible people in Phase I coverage		State agencies and partners
WORK STREAM 2. Define and Implement Coverage Structure, Cost Containment Strategies, Administration		Lead(s)
Pass legislation that: <ul style="list-style-type: none"> • sets 5-year goal for universal coverage • establishes a structure for a 5-year plan • establishes Universal Health Care Commission and defines a process 		Legislature, Governor
Initiate UHCC to support and oversee development of recommendations		UHCC
Develop Phase IIa action plans for: <ul style="list-style-type: none"> • cost containment strategies • coverage structure • program administration and operations 		UHCC Phase IIa work groups
Conduct stakeholder engagement		UHCC, state agencies
Finalize Phase IIa Recommendations to legislature re cost containment, coverage and program administration/operations		UHCC
Conduct detailed operational planning of coverage, cost containment, administration		State agencies
Pass Phase II legislation		Legislature, Governor
Conduct Phase II implementation activities		State agencies and partners
Enroll eligible people in Phase II coverage		State agencies and partners

WORK STREAM 3. Define and Implement Financing, Program Standards and Transition Actions	Lead(s)
Pass legislation that: <ul style="list-style-type: none"> • sets 5-year goal for universal coverage • establishes a structure for a 5-year plan • establishes Universal Health Care Commission and defines a process 	Legislature, Governor
Initiate UHCC to support and oversee development of recommendations	UHCC
Develop Phase IIb action plans: <ul style="list-style-type: none"> • Develop budget and financing strategies • Develop process for establishing quality goals and administering reporting process • Operational Planning advisory support • Transition Planning 	UHCC Phase IIb work groups
Conduct stakeholder engagement	UHCC, state agencies
Finalize Phase IIb Recommendations to legislature re financing, program standards, transition	UHCC
Conduct detailed operational planning of financing program standards, transition	State agencies
Pass Phase II legislation	Legislature, Governor
Conduct Phase II implementation activities for coverage, delivery system and cost containment changes, transition efforts	State agencies and partners
Enroll eligible people in Phase I coverage	State agencies and partners

View #3 - Detailed Steps and Lead Actors

Action	Lead(s)	When	Notes
Maintain current public sector coverage	Legislature, Governor	Ongoing	COVID-associated decrease in state revenues could threaten Medicaid and other health programs – the first step to increasing coverage is not to reduce current coverage
Pass legislation that: <ul style="list-style-type: none"> • sets 5-year goal for universal coverage • establishes a structure for a 5-year plan • establishes Universal Health Care Commission and defines a process 	Legislature, Governor	2021 Legislative session	Bill may include steps to universal coverage over time, identifying populations, mechanisms, etc. to get there, including: <ul style="list-style-type: none"> • Goals • 5-year plan • Universal Health Care Commission process/work groups • Stakeholder engagement and consensus building • Staffing and professional services support 2021 session is 105 days
Initiate UHCC to support and oversee development of recommendations	Governor, UHCC team	June 2021	Gov appoints membership of main body Goals for body based on UHCC work group goals
Support UHCC and work groups	UHCC, other state agencies	June 2021	UHCC initiates, supports and monitors work groups
Develop Phase I action plan for coverage for the uninsured	Phase I work group	July 2021 – Oct 2021	Plans for addressing the uninsured with short-term implementation
Collect public input on Phase I action plan	UHCC, other state agencies	Nov 2021	Stakeholder input on work group recommendations will inform final UHCC recommendations
Develop Phase IIa action plans: <ol style="list-style-type: none"> (1) Adopt cost containment strategies (2) Develop coverage structure (3) Develop administration and operations 	Phase IIa work group members, supported by UHCC, other state agencies	Aug 2021 – Feb 2022	The Phase IIa work groups will address: <ol style="list-style-type: none"> (1) Strategies such as global payments, growth cap, provider rates, measures to reduce provider burden/associated costs. (2) Cost sharing, provider payment model (such as Value-Based Payments)

Action	Lead(s)	When	Notes
			<p>(3) Alignment of rules across payers, moving to something new, enrollment process, benefits administration, administrative streamlining, Health Information Technology and data sharing (including getting better utilization and provider reimbursement data from ERISA plans)</p> <p>Work groups provide updates to UHCC group</p>
Collect public input on Phase IIa action plans	UHCC, other state agencies	Feb 2022	Stakeholder input on work group recommendations will inform final UHCC recommendations
Finalize Phase I recommendations to legislature	UHCC	Nov-Dec 2021	Incorporates first steps to increase coverage from Phase I work group
Pass legislation to adopt Phase I coverage changes for uninsured	Legislature, Governor	2022 Legislative session	<p>Incorporates UHCC recommendations for first steps to increase coverage</p> <p>2022 session is 60 days</p>
Finalize Phase IIa work group recommendations	UHCC, with support from other state agencies	Mar/Apr 2022	<p>Incorporates recommendations from cost containment, coverage structure and administration & operations work groups</p> <p>Submit to Legislature, Governor</p>
Initiate implementation of Phase I changes	State agencies	May 2022	Includes waivers, contracting, administrative structure
Develop Phase IIb action plans <ul style="list-style-type: none"> (1) Develop budget and financing strategies (2) Develop process for establishing quality goals and administering reporting process (3) Operational Planning advisory support 	Phase IIb work group members, supported by UHCC, other state agencies	May 2022-Sep 2022	<p>Informed by results of Phase IIa efforts, Phase IIb work groups will address:</p> <ul style="list-style-type: none"> (1) Refined cost modeling; establishment of funding sources (including reallocation of and changes to spending by residents, employers, public sector, etc.), use of mandates (2) Quality measurement and reporting will be aligned with state public health improvement plan

Action	Lead(s)	When	Notes
(4) Transition Planning			<p>(3) Review and advise state operational planning including for adjustments to statutes, regulations, federal waivers</p> <p>(4) Transitioning current programs and populations, mediating impacts to staff of current market participants</p>
Collect public input on Phase IIb action plans	UHCC, other state agencies	Oct 2022	Stakeholder input on work group recommendations will inform final UHCC recommendations
Conduct detailed operational planning	State agencies	May – Sep 2022	<p>With review/advice from Phase IIb work groups</p> <p>Includes state level operational, statutory, regulatory changes, federal waivers, etc.</p> <p>Participants may include Department of Social and Health Services, Office of the Insurance Commissioner and others</p>
Finalize Phase IIb recommendations	UHCC, with support from other state agencies	Oct – Nov 2022	<p>Submit to Legislature, Governor</p> <p>Could include public input process and/or additional public meetings</p>
Submit final (Phase II a & b) recommendations to Legislature	UHCC, supported by state agencies	Jan 2023	
Pass Phase II bill	Legislature, Governor	Apr 2023	Bill may include steps to universal coverage over time, identifying populations, mechanisms, etc. to get there, as well as details of implementation for health system changes
Initiate Phase II implementation activities	State agencies, other partners (TBD)	Mid-2023	<p>Includes –</p> <ul style="list-style-type: none"> • Federal waivers • Additional state law and regulation changes • Implementation activities for state • Transitions
Begin enrollment in Phase I coverage	TBD	July 2023	Responsible parties will include state and others based on adopted plan

Action	Lead(s)	When	Notes
Implement additional delivery system and cost containment changes	State agencies, other partners (TBD)	2023 and beyond	Delivery and cost containment changes could be implemented with Phase II or could occur separately
Begin enrollment in Phase II coverage	TBD	Jan 2025 or earlier	May be additional phases if activities are implemented in a more stepped fashion